



**KING COUNTY**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**Signature Report**

**July 24, 2006**

**Ordinance 15556**

**Proposed No.** 2006-0242.1

**Sponsors** Phillips, Constantine, Ferguson,  
Patterson, Hague, von Reichbauer,  
Dunn and Lambert

1 AN ORDINANCE approving membership in the Chicago  
2 Climate Exchange; authorizing the executive to execute the  
3 appropriate documents to become a member of the Chicago  
4 Climate Exchange; and establishing and stating the purpose  
5 of a new fund entitled Climate Exchange Fund; amending  
6 Ordinance 12076, Section 9, as amended and K.C.C.  
7 4.08.015, as amended, and adding a new section to K.C.C.  
8 chapter 4.08.

9  
10

11 **STATEMENT OF FACTS:**

- 12 1. There is a consensus among the world's leading scientists that global  
13 warming pollution by humans is one of the world's most significant  
14 problems today.
- 15 2. King County recognized global warming and related energy pollution  
16 problems at an early stage, and over the past fifteen years has actively  
17 implemented policies to foster a clean fuel economy, which experts agree

18 is a critical element to reducing global warming pollution caused by  
19 humans.

20 3. In September 1988, the King County council proposed Ordinance 88-  
21 662 with the intent of creating an office of science and technology  
22 planning to address the issues of ozone depletion and global warming.

23 4. In 2002 the King County executive signed Executive Order PHL 10-  
24 1(AEO), by which the executive created and led a countywide initiative to  
25 inventory and reduce global warming pollution caused by greenhouse gas  
26 emissions ("carbon" or "carbon equivalents").

27 5. Council subsequently adopted Motion 11364 which approved  
28 participation in the Cities for Climate Protection Campaign and supported  
29 the executive's development of an action plan to reduce emissions of  
30 greenhouse gases and targeted air pollutants from King County operations.

31 6. In furtherance of this legislative implementation, an Air Quality  
32 Steering Team was established to provide the organizational capacity for  
33 inventorying and reducing greenhouse gas emissions that cause global  
34 warming pollution.

35 7. As a result of the Air Quality Steering Team's important work, the  
36 county has created one of the most comprehensive emissions inventories  
37 ("carbon inventory") of any local government in the United States and has  
38 empowered the county to fully understand its carbon liabilities and  
39 marketable carbon assets ("carbon credits").

40 8. The preceding work to develop a best-practice carbon inventory has  
41 built critical organizational expertise and resources in the departments of  
42 King County for future emissions reduction planning and sale of carbon  
43 credits.

44 9. The Rio Treaty, established on May 9, 1992, and entered into force in  
45 1994, set a long-term objective of stabilizing greenhouse gas  
46 concentrations in the atmosphere at a level that would prevent dangerous  
47 human-caused climate change, and represented an important first step  
48 toward creating a framework for emissions trading.

49 10. In 2003 the Lieberman-McCain Climate Stewardship Act (United  
50 States Senate Bill 139) has proposed federal limits on carbon emissions  
51 and a system that allows for trading carbon credits (a "carbon market").

52 11. In February 2005, the Kyoto Protocol to the United Nations  
53 Framework Convention on Climate Change entered into force, officially  
54 creating a market for the trading of emissions by over one hundred forty  
55 signatory countries and regional organizations, which represent sixty-two  
56 percent of global emissions.

57 12. On June 22, 2005 the United States Senate stated in an amendment to  
58 its version of the Energy Policy Act of 2005, "It is the sense of the Senate  
59 that Congress should enact a comprehensive and effective national  
60 program of mandatory, market-based limits and incentives on emissions of  
61 greenhouse gases that slow, stop, and reverse the growth of such  
62 emissions at a rate and in a manner that—(1) will not significantly harm

63 the United States economy; and (2) will encourage comparable action by  
64 other nations that are major trading partners and key contributors to global  
65 emissions."

66 13. In May 2006, the United States House of Representatives  
67 Appropriations Committee accepted a nonbinding climate change  
68 amendment that endorsed a mandatory cap on greenhouse gas emissions  
69 as a measure to reduce global warming, as long as such a program would  
70 not harm the United States economy.

71 14. Each year across the United States, state and local regulations on  
72 limiting carbon emissions and forming carbon credits are promulgated  
73 with growing frequency.

74 15. King County continues to be committed to reducing global warming  
75 pollution in accordance with the United States Senate statements on global  
76 warming and the 2003 proposed Lieberman-McCain Climate Stewardship  
77 Act (United States Senate Bill 139); and these important legislative  
78 initiatives recognize that federal limits (a "cap") on carbon emissions will  
79 be essential for nationwide greenhouse gas reductions, and that a federal  
80 cap on carbon emissions also ensures the meaningfulness of carbon credits  
81 by fully internalizing the cost of carbon liability.

82 16. Banks, insurance companies and financial institutions have  
83 increasingly begun to calculate the financial risks of carbon emissions  
84 under a range of possible future regulations, and many businesses also  
85 recognize the need for a federal cap on carbon emissions, in order to

86 ensure uniformity of carbon market rules and to provide clear parameters  
87 for long-term business investments within the context of carbon markets.

88 17. There is a growing consensus among leading scientists and economic  
89 experts that entrance into a carbon market represents an opportunity for  
90 expertise-building in the array of alternative fuels and technologies that  
91 will underpin a future clean energy, climate-friendly economy.

92 18. King County's efforts in clean energy development and carbon  
93 management and budgeting practices have led to its development of the  
94 necessary carbon management and budgeting tools to participate  
95 successfully in a carbon exchange.

96 19. The Chicago Climate Exchange ("CCX") is the most active carbon  
97 exchange in the United States.

98 20. The CCX requires members to reduce carbon emissions and allows  
99 trading of carbon credits and additional carbon credit projects to achieve  
100 such reductions.

101 21. The CCX manages the carbon exchange for the European Union's  
102 tradable carbon program that exists under their Kyoto Protocol agreement.

103 22. King County's participation in the CCX can contribute to enhancing  
104 the CCX's carbon inventory requirements.

105 23. King County's participation in the CCX can help expand the eligibility  
106 of credits that are beneficial to King County and many local governments.

107 24. King County maintains a significant interest in writing rules for  
108 carbon market accounting in regard to landfill and transit operations and

109 forest sequestration, and CCX offers the opportunity for King County to  
110 shape future rules on how to calculate emissions and credits from those  
111 operations.

112 25. Participants in the CCX are gaining valuable experience in carbon  
113 inventories, limits and credits that will likely help shape expected federal  
114 laws and regulations.

115 26. The International Council for Local Environmental Initiatives  
116 (ICLEI), a network of regional governments that sponsors the Cities for  
117 Climate Protection, in which King County is a member by order of the  
118 same council Motion 13364, has entered a formal partnership with CCX to  
119 facilitate membership of additional local governments.

120 27. On June 13, 2005, the United States Conference of Mayors passed a  
121 unanimous resolution that recognized "the leadership of the cities that  
122 have joined the Chicago Climate Exchange and... the valuable role that  
123 the Chicago Climate Exchange plays in helping cities to achieve  
124 greenhouse gas reductions" and resolved to "[encourage] U.S. mayors to  
125 strongly consider membership for their cities in the Chicago Climate  
126 Exchange."

127 28. There is significant support for CCX from the private and public  
128 sectors as demonstrated by the membership of such leading organizations  
129 as Ford Motor Company, IBM, Motorola Incorporated, International Paper  
130 and American Electric Power, and such governments as the State of New  
131 Mexico, the cities of Chicago, Portland, Berkeley and Oakland.

132 29. County membership in CCX will likely influence regional businesses  
133 and organizations to join as well, providing participants in our regional  
134 economy the opportunity through market transactions to support  
135 environmentally-friendly regional programs while at the same time  
136 mitigating their own carbon emissions liability.

137 30. King County has performed an assessment of its carbon liability and  
138 potential carbon credits under the current and evolving CCX rules and this  
139 assessment indicates the county is optimally positioned to meet CCX  
140 mitigation targets.

141 31. King County intends to meet its obligation fully in accordance with  
142 the rules and guidelines established by the CCX and other such emission-  
143 reducing organizations as the county may join, and King County  
144 recognizes that it may be required to purchase carbon credits or other  
145 emission credits under the rules and guidelines of such organizations.

146 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

147 SECTION 1. The King County council, determining that entrance into the  
148 Chicago Climate Exchange represents an optimal opportunity to reduce King County's  
149 carbon emissions and to develop effective and efficient rules for emission trading,  
150 approves membership into the Chicago Climate Exchange and authorizes the executive to  
151 execute the appropriate documents to become a member of the Chicago Climate  
152 Exchange for a period of time ending on December 31, 2010. King County shall use its  
153 influence in the Chicago Climate Exchange as follows:

154 A. To reduce King County's carbon emissions.

155 B. To develop accounting methodology for emission trading that recognizes  
156 transit's role in reducing regional greenhouse gas emissions and credits regional entities  
157 for provision of public transit service, and to establish such a regional transit credit.

158 C. To develop accounting methodology for emission trading that recognizes the  
159 role of efficient landfill management in reducing regional greenhouse gas emissions and  
160 credits regional entities for maximally efficient capture of landfill methane emissions, and  
161 to establish such a landfill credit.

162 D. To develop accounting methodology for emission trading that recognizes the  
163 emissions reduction and carbon sequestration value of other county policies and  
164 programs, including but not limited to efforts in farming, forestry, growth management,  
165 and to establish related credits.

166 E. To partner with other governments, institutions and organizations on further  
167 development of effective and efficient rules for emission trading.

168 F. To advocate for expedited legislation on a federal emission cap and nationwide  
169 emission trading.

170 SECTION 2. Ordinance 12076, Section 9, as amended, and K.C.C. 4.08.015, as  
171 amended, are each hereby amended to read as follows:

172 **First tier funds and designated fund managers.**

173 A. First tier funds and fund managers are as follows:

<b>Fund No.</b>	<b>Fund Title</b>	<b>Fund Manager</b>
103	County Road	Dept. of Transportation
104	Solid Waste Landfill Post Closure Maintenance	Dept. of Natural Resources and Parks



109	Recorder's O & M	Dept. of Executive Services
111	Enhanced-911 Emergency Tel System	Dept. of Executive Services
112	Mental Health	Dept. of Community and Human Services
115	Road Improvement Guaranty	Dept. of Transportation
117	Arts and Cultural Development	Dept. of Executive Services
119	Emergency Medical Services	Dept. of Public Health
121	Surface Water Management	Dept. of Natural Resources and Parks
122	Automated Fingerprint Identification System	Dept. of Public Safety
128	Local Hazardous Waste	Dept. of Public Health
129	Youth Sports Facilities Grant	Dept. of Natural Resources and Parks
131	Noxious weed control fund	Dept. of Natural Resources and Parks
134	Development and Environmental Services	Dept. of Development and Environmental Services
137	Clark Contract Administration	Office of Management and Budget
138	Parks Trust and Contribution	Dept. of Natural Resources and Parks
139	Risk Abatement	Office of Management and Budget
145	Parks and Recreation	Dept. of Natural Resources and Parks
164	Two-Tenths Sales Tax Revenue Receiving	Dept. of Transportation
165	Public Transit Self Insurance	Dept. of Transportation
215	Grants tier 1 fund	Dept. of Executive Services

216	Cultural Resource Mitigation Fund	Office of Business Relations & Economic Development
309	Neighborhood Parks and Open Space	Dept. of Executive Services
312	HMC Long Range CIP	Dept. of Executive Services
315	Conservation Futures	Dept. of Natural Resources and Parks
316	Parks, Rec. and Open Space	Dept. of Executive Services
318	Surface and Storm Water Mgmt Const	Dept. of Natural Resources and Parks
320	Public Art Fund	Dept. of Executive Services
322	Housing Opportunity Acquisition	Dept. of Community and Human Services
326	1990 Series B Youth Detention Facility	Dept. of Executive Services
327	Equipment and Building Acquisition	Dept. of Executive Services
329	SWM CIP Construction 1992-1997	Dept. of Natural Resources and Parks
331	Long-Term Leases	Dept. of Executive Services
334	Capital Acqn and County Fac Renovation	Office of Management and Budget
335	Youth Services Facilities Construction	Dept. of Executive Services
338	Airport Construction	Dept. of Transportation
339	Working Forest 1995 B	Dept. of Natural Resources and Parks
340	Park Lands Acquisition 1993	Dept. of Natural Resources and Parks
340-3	Urban Reforestation and Habitat Restoration	Dept. of Natural Resources and Parks
341	Arts and Historic Preservation Capital	Dept. of Executive Services
342	Major Maintenance Reserve	Dept. of Executive Services

343	Core GIS Capital Project	Dept. of Natural Resources and Parks
346	Regional Justice Center Construction	Dept. of Executive Services
347	Emergency Communications System	Dept. of Executive Services
349	Parks Facilities Rehabilitation	Dept. of Executive Services
350	Open Space Acquisition	Dept. of Natural Resources and Parks
364-3	Transit Cross-Border Lease Financing Fund	Dept. of Executive Services
369	Transfer of Development Credits Program (TDC) Fund	Dept. of Natural Resources Parks
377-1	OIRM Capital Fund	Office of Information Resource Management
378	Information and Telecommunications Capital Improvement Fund	Dept. of Executive Services
381	Solid Waste Cap Equip Recovery	Dept. of Natural Resources and Parks
383	Solid Waste Environmental Reserve	Dept. of Natural Resources and Parks
384	Farmland and Open Space Acquisition	Dept. of Natural Resources and Parks
385	Renton Maintenance Fac. Const	Dept. of Transportation
386	County Road Construction	Dept. of Transportation
387	HMC Construction	Dept. of Executive Services
390	Solid Waste Construction	Dept. of Natural Resources and Parks
391	Landfill Reserve	Dept. of Natural Resources and Parks
394	Kingdome CIP	Dept. of Executive Services

395	Building Capital Improvement	Dept. of Executive Services
396	HMC Building Repair and Replacement	Dept. of Executive Services
404	Solid Waste Operating	Dept. of Natural Resources and Parks
429	Airport Operating	Dept. of Transportation
448	Stadium Management	Dept. of Executive Services
453-1	Institutional Network Operating Fund	Dept. of Executive Services
461	Water Quality	Dept. of Natural Resources and Parks
464	Public Transportation	Dept. of Transportation
542	Safety and Workers' Compensation	Dept. of Executive Services
544	Wastewater Equipment Rental and Revolving Fund	Dept. of Transportation
546	Department of Executive Services Equipment Replacement	Dept. of Executive Services
547	Office of Information Resource Management Operating Fund	Dept. of Executive Services
550	Employee Benefits Program	Dept. of Executive Services
551	Facilities Management	Dept. of Executive Services
552	Insurance	Dept. of Executive Services
557	Public Works Equipment Rental	Dept. of Transportation
558	Motor Pool Equipment Rental	Dept. of Transportation
560	Printing/Graphic Arts Services	Dept. of Executive Services
603	Cultural Resources Endowment	Dept. of Executive Services

622	Judicial Administration Trust and Agency	Dept. of Judicial Administration
624	School District Impact Fee	Office of Management and Budget
674	Refunded Ltd GO Bond Rdmp.	Dept. of Executive Services
675	Refunded Unltd GO Bond	Dept. of Executive Services
676	H&CD Escrow	Dept. of Executive Services
693	Deferred Compensation	Dept. of Executive Services
694	Employee Charitable Campaign Contributions	Dept. of Executive Services
696	Mitigation Payment System	Dept. of Transportation
843	DMS Limited GO Bonds	Dept. of Executive Services
890	ULID Assessment - 1981	Dept. of Transportation
<u>1010</u>	<u>Climate Exchange Fund</u>	<u>Office of Management and Budget</u>

174 B. The following shall also be first tier funds:

175 1. All funds now or hereafter established by ordinance for capital construction  
176 through specific road improvement districts, utility local improvement districts or local  
177 improvement districts. The director of the department of transportation shall be the fund  
178 manager for transportation-related funds. The director of the department of natural  
179 resources and parks shall be the fund manager for utility-related funds.

180 2. All county funds that receive original proceeds of borrowings made under  
181 Chapter 216, Washington Laws of 1982, as now existing or hereafter amended, to the  
182 extent of the amounts then outstanding for the borrowings for that fund. For purposes of

183 this subsection, the director of the county department or office primarily responsible for  
184 expenditures from that fund shall be the fund manager.

185 3. Any other fund as the council may hereinafter prescribe by ordinance to be  
186 invested for its own benefit. County funds shall be treated as provided in K.C.C.  
187 4.10.110 unless a designation is made by the council.

188 NEW SECTION. SECTION 3. There is hereby added to K.C.C. chapter 4.08 a  
189 new section to read as follows:

190 A. There is hereby created the Climate Exchange fund, classified as a special  
191 revenue fund, for the purpose of accounting for any revenue generated by the sale of  
192 carbon credits and other emission credits, and the expenditures incurred for the purchase  
193 of carbon credits or other emission credits, in accordance with the rules of the Chicago  
194 Climate Exchange or other emissions trading programs in which the county may  
195 participate. Carbon credits include but are not limited to those credits sold or purchased  
196 through the Chicago Climate Exchange This fund may also be used for the purpose of  
197 accounting for the sale or purchase of other emission credits as the county may develop.

198 B. Any financial benefit that accrues to the county from its participation in the  
199 Chicago Climate Exchange shall be appropriately invested in actions that reduce carbon  
200 emissions and/or address global warming impacts.

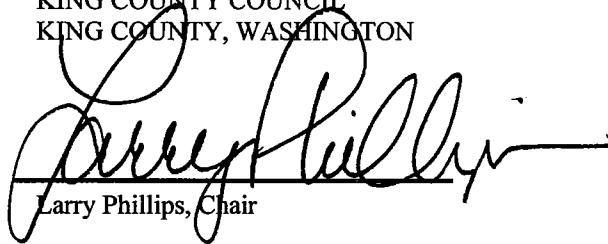
201 C. The office of management and budget shall be the fund manager for the  
202 Climate Exchange fund.

203 D. For investment purposes, the Climate Exchange fund shall be considered a  
204 first tier fund.  
205

Ordinance 15556 was introduced on 5/30/2006 and passed by the Metropolitan King  
County Council on 7/24/2006, by the following vote:

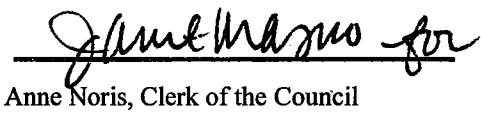
Yes: 9 - Mr. Phillips, Mr. von Reichbauer, Ms. Lambert, Mr. Dunn, Mr.  
Ferguson, Mr. Gossett, Ms. Hague, Ms. Patterson and Mr. Constantine  
No: 0  
Excused: 0

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON



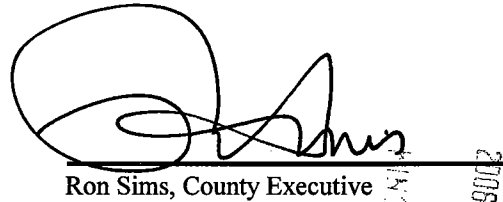
Larry Phillips, Chair

ATTEST:



Anne Noris, Clerk of the Council

APPROVED this 2 day of August, 2006.



Ron Sims, County Executive

Attachments None

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2006 AUG -4 AM 8:45  
KING COUNTY COUNCIL